

Office of the Governor of Guahan

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Felix P. Camacho Governor

Michael W. Cruz, M.D. Lieutenant Governor

0\$1 2011 JAN - 5 PH 1: 12 DEC 3 0 2010 IL W

The Honorable Judith T. Won Pat, Ed.D. Speaker *Mina' Trenta Na Liheslaturan Guåhan* 155 Hessler Street Hagåtña, Guam 96910

Dear Speaker Won Pat:

Transmitted herewith is Substitute Bill No. 486-30 (COR) "AN ACT TO REPEAL AND REENACT §3401(d); TO REPEAL AND REENACT §3401.1(a), (b), (d) AND (e); AND TO ADD A NEW §3401.1(M), ALL OF ARTICLE 4 OF CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO ACCESSIBLE PARKING IN GUAM", which I signed into law on December 30, 2010 as Public Law 30-229.

Sinseru yan Magåhet,

and

**FELIX P. CAMACHO** *I Maga'låhen Guahan* Governor of Guahan

Attachment: copy of Bill

# *I MINA'TRENTA NA LIHESLATURAN GUÅHAN* 2010 (SECOND) Regular Session

## **CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN**

This is to certify that Substitute Bill No. 486-30 (COR), "AN ACT TO REPEAL AND REENACT §3401(d); TO REPEAL AND REENACT §3401.1(a),(b),(d) AND (e); AND TO ADD A NEW §3401.1(m), ALL OF ARTICLE 4 OF CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO ACCESSIBLE PARKING IN GUAM," was on the 22<sup>nd</sup> day of December, 2010, duly and regularly passed.

Judith T. Won Pat, Ed. D. Speaker

Attested: Tina Rose Muña Barnes

Legislative Secretary

This Act was received by *I Maga'lahen Guåhan* this day of \_\_\_\_\_, 2010, at

\_o'clock \_\_\_\_.M.

ROVED:

FELIX P. CAMACHO I Maga'lahen Guåhan

Date:

Public Law No. <u>30-229</u>

Assistant Staff Officer Maga'lahi's Office

# *I MINA'TRENTA NA LIHESLATURAN GUÅHAN* 2010 (SECOND) Regular Session

### Bill No. 486-30 (COR)

As substituted by the Committee on Public Safety, Law Enforcement and Senior Citizens, and amended on the Floor.

Introduced by:

Judith P. Guthertz, DPA Judith T. Won Pat, Ed.D. <u>Adolpho B. Palacios, Sr.</u> T. R. Muña Barnes T. C. Ada V. Anthony Ada F. B. Aguon, Jr. F. F. Blas, Jr. E. J.B. Calvo B. J.F. Cruz J. V. Espaldon v. c. pangelinan R. J. Respicio Telo Taitague Ray Tenorio

# AN ACT TO *REPEAL* AND *REENACT* §3401(d); TO *REPEAL* AND *REENACT* §3401.1(a),(b),(d) AND (e); AND TO *ADD* A NEW §3401.1(m), ALL OF ARTICLE 4 OF CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO ACCESSIBLE PARKING IN GUAM.

# **BE IT ENACTED BY THE PEOPLE OF GUAM:**

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds
that parking for individuals with disabilities is quite often a challenge, especially
when persons disembarking from vehicles utilize assistive devices such as

1 wheelchairs and other related aids, or individuals whose disability requires 2 adequate clearance. There is a sentiment of inequity and disservice experienced by 3 individuals with disabilities requiring the services of adequately identified and properly utilized assigned areas for parking and disembarking from vehicles. 4

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There is also a challenge in the enforcement and adjudication processes relative to ensuring that accessible and van-accessible parking stalls are utilized by 6 7 persons who require the additional parking considerations

8 It is the intent of *I Liheslaturan Guåhan* to address issues, such as the failure to properly display an accessible access placard; persons who possess a valid 9 10 placard *not* disembarking from a vehicle; persons improperly parking in vanaccessible aisles; and to facilitate a broader understanding by the island community 11 12 regarding the rights and needs of individuals with disabilities to freely and without 13 encumbrance utilize accessible and van-accessible parking stalls.

14 Section 2. §3401(d) of Article 4, Chapter 3, Title 16, Guam Code 15 Annotated, is *repealed* and *reenacted* to read:

16

"(d) No person shall park any vehicle(s) within a designated, accessible parking space for persons with disabilities on public or private 17 18 property made available for public use; *unless* the vehicle displays a special license plate, a removable windshield placard, or a temporary-removal 19 windshield placard issued pursuant to Title 16 GCA § 7120.1." 20

21 Section 3. §3401.1(a) and (b) of Article 4, Chapter 3, Title 16, Guam Code 22 Annotated are hereby *repealed* and *reenacted* to read:

23

Any person committing or attempting to commit an act of "(a) 24 deception or fraud, by one (1) or more of the following methods, is guilty of 25 a misdemeanor:

(1)The intentional providing of false information, including 26 statements made on or within a physician's or optometrist's 27

certification, submitted in order to obtain or assist another individual in acquiring a special license plate, removable windshield placard, or a temporary-removable windshield placard, issued pursuant to Title 16 GCA §7120.1;

(2) the alteration, modification or sale of a special license plate, removable windshield placard, or a temporary-removable windshield placard, issued pursuant to Title 16 GCA § 7120.1; or

8 (3) the copying, forging, or use of a fraudulent special 9 license plate, removable windshield placard, or a temporary-10 removable windshield placard, issued pursuant to Title 16 GCA § 11 7120.1;

12 (b) Any person:

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(1) parking within a designated accessible parking space(s)
without a special license plate, removable windshield placard, or a
temporary-windshield placard on public or private property made
available for public use; or

17 (2) blocking access to aisle(s) adjacent to accessible parking
18 space(s) on public or private property made available for public use, is
19 guilty of a violation."

Section 4. §3401.1(d) and (e) of Article 4, Chapter 3, Title 16, Guam Code
Annotated, are hereby *repealed* and *reenacted* to read:

"(d) Penalty. Any person with a disability, who has applied for and
received a special license plate, removable windshield placard, or a
temporary-removable windshield placard, and who allows another individual
usage of assigned special license plate or placard, is in violation of this Act
and guilty of a violation.

1 A violation of Subsections (b), (c), or (d) of this Section is (e) 2 punishable by a fine no less than Three Hundred Dollars (\$300.00) and no more than Five Hundred Dollars (\$500.00). A violation of Subsections 3 4 (b)(1) or (c) of this Section, or of Title 16 GCA Chapter 3, or §3401(d) by 5 any individual(s) qualifying as a disabled person, as defined within Title 16 6 7 a special license plate or a removable windshield placard obtained pursuant 8 to §7120.1 of Title 16, GCA before the Court. The Courts may, at its 9 discretion and by direction, create a methodology and system that authorizes the administrative support services of the Courts to certify the presentation 10 11 of a placard by a person with a disability for the purposes of dismissal in 12 order to forgo the need of a personal court appearance, and that such methodology and system strongly consider the potential for abuse. 13

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All fines imposed hereunder by the Court *shall* be deposited into the Accessible Parking Fund, maintained by the Guam Police Department pursuant to Title 5 GCA § 50111(c). Additionally, any vehicle(s) illegally parked pursuant to this Subsection, may be towed; and the owner of such vehicle(s) will be liable for reasonable towing expenses, which *shall* constitute a lien against the offending vehicle."

Section 5. A new §3401.1(m) is hereby *added* to Article 4 of Chapter 3,
Title 16, Guam Code Annotated, to read:

"(m) When issuing a special license plate, a removable windshield
placard, a Guam drivers license, a Guam motorcycle license, or a vehicle
registration, the Department of Revenue and Taxation *shall* distribute
literature detailing the appropriate use of a special license plate, removable
windshield placard, or a temporary-removable placard, covering Title 16
GCA, Chapter 3, §3401.1(a), (b), (c), (d) and (e), and §3401(d). The

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aforementioned informative literature *shall* be produced with funds from the
 Accessible Parking Fund, maintained by the Guam Police Department,
 within sixty (60) days upon the passage of this provision into law."

# 4 Section 6. Effective Date. This Act *shall* take effect upon enactment into

5 law.

# I MINA' TRENTA NA LIHESLATURAN GUÅHAN

2010 (SECOND) Regular Session

Date: 12/22/10

# **VOTING SHEET**

SBill	No.	<u>486-3</u>	0(COR)
Reso	olutio	on No.	
-			

Question:

NAME	YEAS	<u>NAYS</u>	NOT VOTING <u>/</u> <u>ABSTAINED</u>	OUT DURING ROLL CALL	ABSENT
ADA, Thomas C.					
ADA, V. Anthony	$\checkmark$				
AGUON, Frank B., Jr.					EH
BLAS, Frank F., Jr.	$\checkmark$				
CALVO, Edward J.B.	V				
CRUZ, Benjamin J. F.	V				
ESPALDON, James V.	$\checkmark$				
GUTHERTZ, Judith Paulette	V				
MUNA-BARNES, Tina Rose	-				
PALACIOS, Adolpho Borja, Sr.	~				
PANGELINAN, vicente (ben) cabrera	$\checkmark$				
RESPICIO, Rory J.	V				
TAITAGUE, Telo	$\checkmark$				
TENORIO, Ray	V				
WON PAT, Judith T.					

TOTAL

14

CERTIFIED TRUE AND CORRECT:

Patrice Sanfra

Clerk of the Legislature

\* 3 Passes = No vote EA = Excused Absence



Thirtieth **Guam Legislature** 

Committee on Public Safety, Law Enforcement & Senior Citizens Members:

Senator Adolpho B. Palacios, Sr. Chairman

Senator Ray Tenorio Vice Chairman

Speaker Judith T. Won Pat Member

Senator Thomas C. Ada Member

Senator Frank B. Aguan, Jr. Member

Senator Matt Rector Member

Senator Edward J.B. Calvo Member

Senator James V. Espaldon Member

Other Committee Chairmanship/Membership:

- Chairman, Committee on Labor, the Public Structure. **Public Libraries & Technology**
- Vice Chairman, Committee on Economic Development. **Health and Human Services**, & Judiciary
- Vice Chairman, Committee on Utilities, Transportation Public Works, & Veterans Affairs
- Member, Committee on Rules
- Member, Committee on Education

## **COMMITTEE ON PUBLIC SAFETY,** LAW ENFORCEMENT & SENIOR CITIZENS

I Mina'Trenta na Liheslaturan Guåhan

#### SENATOR ADOLPHO B. PALACIOS. SR.

Chairman

December 14, 2010

#### The Honorable Judith T. Won Pat, Ed.D.

Speaker I Mina'Trenta na Liheslaturan Guåhan 155 Hesler Place Hagåtña, Guam 96910

### VIA: K The Honorable Rory J. Respicio $\mathcal{K}^{v}$ Chairperson, Committee on Rules

Committee Report - Bill No. 486-30 (COR) as Substituted RE:

Dear Speaker Won Pat:

The Committee on Public Safety, Law Enforcement & Senior Citizens, to which was referred Bill No. 486-30 (COR) - "AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEM (A)(1)(2)(3)(C)(D)(E) AND AD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1. OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM," hereby reports out with the recommendation TO PASS.

Committee votes are as follows:

4	TO PASS
0	NOT TO PASS
2	TO REPORT OUT ONLY
0	ABSTAIN
0	<b>INACTIVE FILE</b>

Sincerely,

ADOLITHO B. PALACIOS, SR., MPA, BS/CIA Chairperson



COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT & SENIOR CITIZENS

> SENATOR ADOLPHO B. PALACIOS, SR. CHAIRMAN

I Mina'Trenta na Liheslaturan Guåhan

# COMMITTEE REPORT ON

# BILL NO. 486-30 (COR) As Substituted by Senator Judith P. Guthertz, DPA

AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEM (A)(1)(2)(3)(C)(D)(E) AND AD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1. OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM.



Thirtieth **Guam Legislature** 

Committee on Public Safety, Low Enforcement & Senior Citizens Members:

Senator Adolpho B. Palacios, Sr. Chairman

Senator Ray Tenorio **Vice Chairman** 

Speaker Judith T. Won Pat Member

Senator Thomas C. Ada Member

Senator Frank B. Aguon, Jr. Member

Senator Matt Rector Member

Senator Edward J.B. Calvo Member

Senator James V. Espaldon Member

**Other Committee** Chairmanship/Membership:

Chairman, Committee on Labor, the Public Structure, **Public Libraries & Technology** 

 Vice Chairman, Committee on Economic Development, **Health and Human Services**, & Judiciary

 Vice Chairman, Committee on Utilities, Transportation, Public Works, & Veterans Affairs

• Member, Committee on Rules

 Member, Committee on Education

# **COMMITTEE ON PUBLIC SAFETY,** LAW ENFORCEMENT & SENIOR CITIZENS

I Mina'Trenta na Liheslaturan Guåhan

SENATOR ADOLPHO B. PALACIOS, SR.

Chairman

December 13, 2010

## **MEMORANDUM**

ALL MEMBERS

Committee on Public Safety, Law Enforcement, & Senior Citizens

FROM:

TO:

Senator Adolpho B. Palacios, Sr. Committee Chairman

SUBJECT: Committee Report on Bill No. 486-30 (COR) as Substituted.

Transmitted herewith for your consideration is the Committee Report on Bill No. 486-30 (COR) as Substituted – An act to repeal and reenact sub section 3401(D) and to repeal and reenact sub item (A)(1)(2)(3)[(C)](D)(E) and ad sub items (B)(1)(2) and (M) to sub section 3401.1. of Article 4, Chapter 3, Title 16, Guam Code Annotated relative to accessible parking in Guam – by Senator Judith P. Guthertz, DPA.

This report includes the following:

- **Committee Voting Sheet** .
  - **Committee Report Digest**
- Copy of Bill No. 486-30 (COR) as Substituted .
- Copy of Bill No. 486-30 (COR) as introduced .
- **Public Hearing Sign-in Sheets** .
- Copies of testimony submitted and supporting documents .
- Copy of COR Referral of Bill No. 486-30 (COR) .
- . Notices of Public Hearing
- Copy of the Public Hearing Agenda
- Miscellaneous related documents

Please take the appropriate action on the attached voting sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please contact this office.

Si Yu'os ma'åse!



# COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT & SENIOR CITIZENS

SENATOR ADOLPHO B. PALACIOS, SR. CHAIRMAN

I Mina'Trenta na Liheslaturan Guåhan

## **VOTING SHEET ON:**

Bill No. 486-30 (COR) as Substituted – AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEM (A)(1)(2)(3)[<del>(C)</del>](D)(E) AND AD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1. OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM.

SENATOR	SIGNATURE	TO PASS	NOT TO PASS	TO REPORT OUT ONLY	ABSTAIN	INACTIVE FILE
Adolpho B. Palacios, Sr. Chairman	Phil	2/3/10				
Ray Tenorio Vice Chairman				V		
Speaker Judith T. Won Pat Member						
Thomas C. Ada Member	N	12/13/10		B		
Frank B. Aguon, Jr. Member	franks)	V	5			
Edward J.H. Calvo Member	the	$\checkmark$				
James V. Espaldon Member	Kall					



# COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT & SENIOR CITIZENS

SENATOR ADOLPHO B. PALACIOS, SR. CHAIRMAN

I Mina'Trenta na Liheslaturan Guåhan

## **COMMITTEE REPORT DIGEST**

Bill No. 486-30 (COR) – "An act to repeal and reenact sub section 3401(D) and to repeal and reenact sub item (A)(1)(2)(3)(C)(D)(E) and ad sub items (B)(1)(2) and (M) to sub section 3401.1. of Article 4, Chapter 3, Title 16, Guam Code Annotated relative to accessible parking in Guam" – Senator Judith P. Guthertz, DPA.

## I. OVERVIEW

The Committee on Public Safety, Law Enforcement and Senior Citizens convened the public hearing on November 18, 2010 at 9:20 a.m. in I Liheslatura's Public Hearing Room. Among the items on the agenda was the consideration of Bill No. 486-30 (COR) - "An act to repeal and reenact sub section 3401(D) and to repeal and reenact sub item (A)(1)(2)(3)(C)(D)(E) and ad sub items (B)(1)(2) and (M) to sub section 3401.1. of Article 4, Chapter 3, Title 16, Guam Code Annotated relative to accessible parking in Guam" sponsored by Senator Judith P. Guthertz, DPA.

## **Public Hearing Requirements**

Notices of the hearing were disseminated via facsimile and email to all senators and all main media broadcasting outlets on November 9, 2010 (5-day Notice) and on November 15, 2010 (48-Hour notice) pursuant to meeting the requirements of the Open Government Law. Notice of the hearing was also posted on the Guam Legislature's website.

#### Senators Present

Senator Adolpho B. Palacios, Sr., Chairman Senator Judith P. Guthertz, member

### Individual(s) Registered for oral or written testimony:

Joseph Branch, Community Assisted Policing Effort volunteer, In Favor of the Bill. Sergeant James Buccat, Program Manager, Community Assisted Policing Effort, Guam Police Department, In Favor of the Bill.

## II. SUMMARY OF TESTIMONIES

Chairman Adolpho B. Palacios, Sr. convened the public hearing for the Committee on Public Safety, Law Enforcement and Senior Citizens at 9:20 am, read the title of the Bill No. 486-30 (COR) and allowed Senator Judith P. Guthertz to make a presentation.

Senator Guthertz thanked Lynn Tydingco and Lee Perez-Cruz. She stated that the legislature has made great efforts to be accessible to persons with disabilities, including sight problems.

Ms. Tydingco and Mr. Perez-Cruz were concerned that legislation is not available in Braille. Guam Cedars Office at UOG prepared this bill in Braille. She said that the bill is further step based upon Chairman Palacios' work to improve the accessible parking law. The bill is intended to improve access to parking for persons with a disability. She stated that there will be increased strain on accessible parking during the military buildup. She thanked members of the disabled community and their advocates for their input into the bill. Chairman Palacios called Josef Branch and James Buccat to the panel.

Josef Branch introduced himself as a CAPE volunteer and a rehabilitation counselor at DISID. He supports the bill. He stated that the Americans with Disabilities Amendment Act has changed the accessibility standards for parking spaces. CAPE volunteers have witnessed problems that wheelchair bound and persons with mobility disabilities have with existing accessible parking. The parking placards often not displayed correctly and sometimes used when the disabled person is not using the vehicle.

Chairman Palacios stated that the misuse of the placard is a problem of enforcement, not the existing law. Mr. Branch brought up instances when someone had been cited and stated that they would have their relative present the accessible parking placard in their defense. Senator Guthertz stated that the bill may help with that issue, because it clarifies the process.

Sergeant James Buccat stated that Mr. Branch has been a volunteer for four (4) years. He said that there are cases where an individual is cited with a violation, but the court sometimes dismisses at the presentation of a placard, even if it was not used properly. He stated that there is a difference between an access aisle and access ramp. In many cases, someone may have parked with a placard in a space with an access aisle, but blocked the access aisle. The access aisle is for persons with a manual or motorized wheelchair. He fully supports the bill.

Chairman Palacios stated that Ginger Porter submitted testimony in support of the bill. Senator Guthertz said that Chairman Palacios' prior bill was a major improvement, but there are loopholes that should be closed so that judges do not have excessive discretion to dismiss cases.

Josef Branch asked whether the amended ADA will be followed and Senator Guthertz responded that the latest models will be followed. Chairman Palacios stated that he wants to improve enforcement and that this bill should be a step toward better enforcement of the law and its intent. He stated that he intends to act on this bill during this term.

Chairman Palacios declared Bill No. 486-30 (COR) duly heard, then concluded the hearing and requested that written testimony be submitted within the next ten (10) days. He adjourned the hearing at 12:03 p.m.

## **III. WRITTEN TESTIMONIES**

Roland Taimanglo thanked Senator Guthertz and Chairman Palacios for their advocacy for people with disabilities and their efforts to improve accessible parking. He stated that the bill will improve the lives of individuals with disabilities, including delineating the usages of parking spaces specified in the Americans with Disabilities Act. He cited issues with interpretation of the existing statute and how these are addressed in the bill. He urges the Legislature to pass Bill 486-30 (COR). (*See attached written testimony*.)

Ginger S. Porter, professional staff member of the Center for Developmental Disabilities Education, Research, and Service, commended Roland Taimanglo for his efforts to improve Guam's Accessible Parking law. She stated that Bill 486 addresses the shortcomings of present legislation. She listed a number of provisions which she believes to be most helpful to improving accessible parking. She supports the passage of Bill 486. (*See attached written testimony.*)

Manuel Quitugua Cruz, Executive Director of the Guam Developmental Disabilities Council, wrote that he supports Bill 486-30 (COR). He suggested that a number of changes be made to the legislation, including:

- 1. Require more frequent renewal of accessible parking permits.
- 2. Implement technical counter-measures to deter fraud and abuse.
- 3. Take steps to increase local enforcement of accessible parking violations by using volunteers.
- 4. Require vertical signs displaying a message about the consequences of violations.
- 5. Place stricter requirements on the authorization for disability certification in the permit application process by the Department of Revenue & Taxation.

(See attached written testimony.)

No additional written testimony was received within the ten (10) day period after the public hearing.

## IV. FINDINGS AND RECOMMENDATIONS

The Committee on Public Safety, Law Enforcement and Senior Citizens hereby reports out **Bill No. 486-30 (COR), as Substituted,** with the recommendation **TO PASS.** 

## *I MINA'TRENTA NA LIHESLATURAN GUÅHAN* 2010 (SECOND) REGULAR SESSION

Bill No. 486-30 (COR)

As substituted by the Committee on Public Safety, Law Enforcement and Senior Citizens

Introduced by:

Judith P. Guthertz, DPA

AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEMS (A)(1)(2)(3)[<del>(C)</del>](D)(E) AND ADD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1. OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM.

### **1** BE IT ENACTED BY THE PEOPLE OF GUAM:

**Section 1.** Legislative Findings and Intent. *I Liheslaturan Guahan* finds that parking for individuals with disabilities is quite often a challenge especially when persons disembarking from vehicles utilize assistive devices such as wheelchairs and other related aids or individuals whose disability requires adequate clearance. There is a sentiment of inequity and disservice experienced by individuals with disabilities requiring the services of adequately identified and properly utilized assigned areas for parking and disembarking from vehicles.

9 There is also a challenge in the enforcement and adjudication processes relative 10 to ensuring that accessible and van-accessible parking stalls are utilized by persons who 11 require the additional parking considerations

It is the intent of *I Liheslaturan Guahan* to address issues such as the failure to properly display an accessible access placard; persons who possess a valid placard not disembarking from a vehicle; and persons improperly parking in van-accessible aisles and to facilitate a broader understanding by the island community regarding the rights
 and needs of individuals with disabilities to freely and without encumbrance utilize
 accessible and van-accessible parking stalls.

Section 2. "Sub Section 3401(d) of Article 4, Chapter 3, Title 16, Guam Code
Annotated and Sub Items 3401.1(a)(1)(2)(3)[(e)](d)(e) are hereby repealed and reenacted
and sub items 3401.1(b)(1)(2) and (m) relative to accessible parking in Guam are hereby
added to read:

8 (d) No person shall park any vehicle in a designated accessible parking space for 9 persons with disabilities which is on public property or private property available for 10 public use, unless the vehicle displays a special license plate, a removable windshield 11 placard or a temporary removable windshield placard issued pursuant to § 7120.1 of 12 Title 16, Guam Code Annotated, except that the initial citation of a vehicle as a result of 13 a failure to display the special license plate, the removable windshield placard, or the 14 temporary-removable windshield placard-so-issued-pursuant to § 7120.1 of Title-16, 15 Guam Code Annotated, shall be dismissed upon presentation to the court of the plate or 16 the placard, by the person to whom the plate or placard-was-issued or upon 17 presentation of any competent documentary evidence that the vehicle so cited has a 18 current and valid plate or placard and such vehicle is not in violation of any other 19 provision of law.

(d) No person shall park any vehicle(s) within a designated, accessible parking
space for persons with disabilities on public or private property made available for
public use; unless the vehicle displays a special license plate, a removable windshield
placard, or a temporary-removal windshield placard issued pursuant to 16 GCA §
7120.1.

25 § 3401.1. Accessible Parking for Persons With Disabilities

26 (a) Any person who commits, or attempts to commit a deception or fraud by one
 27 or more of the following methods is guilty of a misdemeanor:

1	(1)-intentionally-making-a-false statement of material fact to obtain or
2	assist an individual in obtaining a special license plate, removable windshield
3	placard, or temporary removable wind shield placard, issued pursuant to 16
4	GCA § 7120.1, including any statement made on the physician's or optometrist's
5	certification submitted for purposes of obtaining the license plate or placard;
6	(2)-altering,-modifying,-or-selling-a-removable-special-license-plate,
7	removable-windshield-placard, or-temporary removable-windshield-placard
8	issued pursuant to 16 GCA § 7120.1; or
9	(3) copying or forging a special license plate, removable windshield
10	placard, or temporary removable windshield placard issued pursuant to 16 GCA
11	§ 7120.1, or using any such copied or forged license plate or placard;
12	(a) Any person committing or attempting to commit an act of deception or fraud,
13	by one or more of the following methods, is guilty of a misdemeanor:
14	(1)The intentional providing of false information, including statements
15	made on or within a physician or optometrists' certification, submitted in order
16	to obtain or assist another individual in acquiring a special license plate,
17	removable windshield placard, or a temporary-removable windshield placard,
18	issued pursuant to 16 GCA §7120.1;
19	(2) the alteration, modification or sale of a special license plate, removable
20	windshield placard, or a temporary-removable windshield placard, issued
21	pursuant to 16 GCA § 7120.1; or
22	(3) the copying, forging, or use of a fraudulent special license plate,
23	removable windshield placard, or a temporary-removable windshield placard,
24	issued pursuant to 16 GCA § 7120.1;
25	(b) Any person:
26	(1) parking within a designated accessible parking space(s) without a
27	special license plate, removable windshield placard, or a temporary-windshield

placard on public or private property made available for public use, is guilty of a
 violation; or

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(2) blocking access to aisle(s) adjacent to accessible parking space(s) on public or private property made available for public use, is guilty of a violation.

5 [(c) Any person who parks in a designated accessible parking space, or who blocks access to aisles adjacent to an accessible parking space on public property or 6 7 private property available for public use, using a vehicle with a special license plate, 8 removable windshield placard, or temporary removal windshield placard obtained 9 pursuant to § 7120.1, Title 16, Guam Code Annotated, and who is not a qualified person 10 with a disability as defined in § 7120.1(a)(2), Title 16, Guam Code Annotated, is guilty of 11 a violation, unless such person is using the vehicle or placard in connection with the 12 transportation of a qualified person with a disability. For the purpose of this Subsection 13 (c), it shall not be a violation of this Subsection (c) that the qualified person with a 14 disability, as defined in § 7120.1(a)(2), Title 16, Guam Code Annotated, remains in the 15 vehicle so parked in an accessible parking space, while his or her companion leaves the 16 vehicle for the purpose of conducting business in behalf and for the benefit of the 17 qualified person with a disability. Furthermore, it shall not be a violation of Subsection 18 (c) that the driver remains in the vehicle waiting for the qualified person to return.

19 (c) Any person parking in a designated accessible parking space(s), on public or 20 private property made available for public use, who is not qualified as defined within 21 <u>16 CCA §7120.1(a)(2) and using a vehicle with a special license plate, removable</u> 22 windshield placard, or a temporary removable placard obtained pursuant to <u>16 CCA §</u> 23 <u>7120.1, is guilty of a violation; unless such person is transporting an individual who is</u> 24 <u>embarking or disembarking from the vehicle to which such license plate or placard has</u> 25 <u>been registered pursuant to <u>16 CCA §7120.1(a)(2).</u>]</u>

26 (d) Penalty. Any qualified person with a disability who has applied for and
 27 received a special license plate, a removable windshield placard, or a temporary

removable windshield placard, and who permits another individual not a qualified
 person with a disability to use the vehicle with the special license plate or placard in
 violation of this Act is guilty of a violation.

4 (d) Penalty. Any person with a disability, who has applied for and received a
5 special license plate, removable windshield placard, or a temporary-removable
6 windshield placard, and who allows another individual usage of assigned special
7 license plate or placard, is in violation of this Act and guilty of a violation.

8 (e) A violation of Subsections (b), (c) or (d) of this Section shall be punishable by 9 a fine of not-less than Three Hundred Dollars (\$300.00) and no more than Five Hundred 10 Dollars (\$500.00). All fines that are imposed hereunder by the court shall be deposited 11 into the Accessible Parking Fund-maintained by the Guam Police Department pursuant 12 to §50111(c), Title 5, Guam Code Annotated. Additionally, a vehicle which is illegally 13 parked pursuant to this Subsection may be towed, and the owner of the vehicle shall be 14 liable for reasonable towing expenses which shall constitute a lien against the offending 15 vehicle. When a citation issued in violation of Subsections (b), (c), or (d) of this Section 16 is contested, and a hearing date is set, the scheduling of the hearing shall not be 17 conditioned on the posting of any monetary amount.

18 (e) A violation of Subsections (b), (c), or (d) of this Section is punishable by a fine 19 no less than Three Hundred Dollars (\$300.00) and no more than Five Hundred Dollars 20 (\$500.00). A violation of Subsections (b)(1) or Subsection (c) of this Section or of 16 GCA 21 Chapter 3 Subsections 3401(d) by any individual(s) qualifying as a disabled person, as 22 defined within 16GCA § 7120.1(a)(2), may have citation(s) dismissed upon the 23 presentation of special license plate or removable windshield placard obtained 24 pursuant to 7120.1 before the Court. The Courts may, at its discretion and by direction, 25 create a methodology and system that authorizes the administrative support services of 26 the Courts to certify the presentation of a placard by a person with a disability for the

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- purposes of dismissal in order to forgo the need of a personal court appearance, and
   that such methodology and system strongly consider the potential for abuse.
- All fines imposed hereunder by the court shall be deposited into the Accessible
  Parking Fund, maintained by the Guam Police Department pursuant to Title 5 GCA §
  50111(c). Additionally, any vehicle(s) illegally parked pursuant to this Subsection, may
  be towed; and the owner of such vehicle(s) will be liable for reasonable towing
  expenses, which shall constitute a lien against the offending vehicle.
- 8 (m) When issuing a special license plate, removable windshield placard, Guam 9 Driver License, a Guam Motorcycle License, or a vehicle registration, The Department 10 of Revenue and Taxation shall distribute literature detailing the appropriate use of a 11 special license plate, removable windshield placard, or a temporary-removable placard, 12 covering 16 GCA Ch. 3 § 3401.1(a), 3401.1(b), 3401.1(c), 3401.1(d), 3401.1(e), and 3401(d). 13 The aforementioned informative literature shall be produced with funds from the 14 Accessible Parking Fund, maintained by the Guam Police Department, within sixty (60) 15 days upon the passage of this provision into law."
- 16 Section 3. Effective Date. This Act shall take effect upon enactment into law."

## I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2010 (SECOND) REGULAR SESSION

## **Bill No. 486-30 (COR)** Introduced by:

Judith P. Guthertz DPA

AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEMS (A)(1)(2)(3)(C)(D)(E) AND ADD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1. OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM.

#### **1** BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guahan* finds that parking for individuals with disabilities is quite often a challenge especially when persons disembarking from vehicles utilize assistive devices such as wheelchairs and other related aids or individuals whose disability requires adequate clearance. There is a sentiment of inequity and disservice experienced by individuals with disabilities requiring the services of adequately identified and properly utilized assigned areas for parking and disembarking from vehicles.

9 There is also a challenge in the enforcement and adjudication processes relative 10 to ensuring that accessible and van-accessible parking stalls are utilized by persons who 11 require the additional parking considerations

12 It is the intent of *I Liheslaturan Guahan* to address issues such as the failure to 13 properly display an accessible access placard; persons who possess a valid placard not 14 disembarking from a vehicle; and persons improperly parking in van-accessible aisles 15 and to facilitate a broader understanding by the island community regarding the rights and needs of individuals with disabilities to freely and without encumbrance utilize
 accessible and van-accessible parking stalls.

Section 2. "Sub Section 3401(d) of Article 4, Chapter 3, Title 16, Guam Code
Annotated and Sub Items 3401.1(a)(1)(2)(3)(c)(d)(e) are hereby repealed and reenacted
and sub items 3401.1(b)(1)(2) and (m) relative to accessible parking in Guam are hereby
added to read:

7 (d) No person shall park any vehicle in a designated accessible parking space for 8 persons with disabilities which is on public property or private property-available for 9 public-use, unless the vehicle displays a special license plate, a removable windshield 10 placard or a temporary removable windshield placard issued pursuant to § 7120.1 of 11 Title 16, Guam Code Annotated, except that the initial citation of a vehicle as a result of 12 a failure to display the special license plate, the removable windshield placard, or the 13 temporary removable windshield placard so issued pursuant to § 7120.1 of Title 16, 14 Guam Code Annotated, shall be dismissed upon presentation to the court of the plate or 15 the placard, by the person to whom the plate or placard was issued or upon 16 presentation of any competent documentary evidence that the vehicle so cited has a 17 current and valid plate or placard and such vehicle is not in violation of any other 18 provision of law.

(d) No person shall park any vehicle(s) within a designated, accessible parking
space for persons with disabilities on public or private property made available for
public use; unless the vehicle displays a special license plate, a removable windshield
placard, or a temporary-removal windshield placard issued pursuant to 16 GCA §
<u>7120.1.</u>
§ 3401.1. Accessible Parking for Persons With Disabilities

(a) Any person who commits, or attempts to commit a deception or fraud by one
 or more of the following methods is guilty of a misdemeanor:

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1	(1)-intentionally-making a false statement of material fact to obtain or
2	assist an individual in obtaining a special license plate, removable windshield
3	placard, or temporary removable wind shield placard, issued pursuant to 16
4	GCA § 7120.1, including any statement made on the physician's or optometrist's
5	certification submitted for purposes of obtaining the license plate or placard;
6	(2) altering, modifying, or selling a removable special license plate,
7	removable windshield placard, or temporary removable windshield placard
8	issued pursuant to 16 GCA § 7120.1; or
9	(3) copying or forging a special license plate, removable windshield
10	placard, or temporary removable windshield placard issued pursuant to 16 GCA
11	§ 7120.1, or using any such copied or forged license plate or placard;
12	(a) Any person committing or attempting to commit an act of deception or fraud,
13	by one or more of the following methods, is guilty of a misdemeanor:
14	(1)The intentional providing of false information, including statements
15	made on or within a physician or optometrists' certification, submitted in order
16	to obtain or assist another individual in acquiring a special license plate,
17	removable windshield placard, or a temporary-removable windshield placard,
18	issued pursuant to 16 GCA §7120.1;
19	(2) the alteration, modification or sale of a special license plate, removable
20	windshield placard, or a temporary-removable windshield placard, issued
21	pursuant to 16 GCA § 7120.1; or
22	(3) the copying, forging, or use of a fraudulent special license plate,
23	removable windshield placard, or a temporary-removable windshield placard,
24	issued pursuant to 16 GCA § 7120.1;
25	(b) Any person:
26	(1) parking within a designated accessible parking space(s) without a
27	special license plate, removable windshield placard, or a temporary-windshield

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1 placard on public or private property made available for public use, is guilty of a 2 violation; or

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(2) blocking access to aisle(s) adjacent to accessible parking space(s) on 4 public or private property made available for public use, is guilty of a violation.

5 (c) Any person who parks in a designated accessible parking space, or who 6 blocks access to aisles adjacent to an accessible parking space on public property or 7 private property available for public use, using a vehicle with a special license plate, 8 removable windshield placard, or temporary removal windshield placard obtained 9 pursuant to § 7120.1, Title 16, Guam Code Annotated, and who is not a qualified person 10 with a disability as defined in § 7120.1(a)(2), Title 16, Guam Code Annotated, is guilty of 11 a violation, unless such person is using the vehicle or placard in connection with the 12 transportation of a qualified person with a disability. For the purpose of this Subsection 13 (c), it shall-not be a violation of this Subsection (c) that the qualified person with a 14 disability, as defined in § 7120.1(a)(2), Title 16, Guam Code Annotated, remains in the 15 vehicle so parked in an accessible parking space, while his or her companion leaves the 16 vehicle for the purpose of conducting business in behalf and for the benefit of the 17 qualified person with a disability. Furthermore, it shall not be a violation of Subsection 18 (c) that the driver remains in the vehicle waiting for the qualified person to return.

19 (c) Any person parking in a designated accessible parking space(s), on public or 20 private property made available for public use, who is not qualified as defined within 21 16 GCA §7120.1(a)(2) and using a vehicle with a special license plate, removable 22 windshield placard, or a temporary-removable placard obtained pursuant to 16 GCA § 23 7120.1, is guilty of a violation; unless such person is transporting an individual who is 24 embarking or disembarking from the vehicle to which such license plate or placard has 25 been registered pursuant to 16 GCA § 7120.1(a)(2).

26 (d) Penalty. Any qualified person with a disability who has applied for and 27 received a special license plate, a removable windshield placard, or a temporary removable windshield placard, and who permits another individual not a qualified
 person with a disability to use the vehicle with the special license plate or placard in
 violation of this Act is guilty of a violation.

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4 (d) Penalty. Any person with a disability, who has applied for and received a
5 special license plate, removable windshield placard, or a temporary-removable
6 windshield placard, and who allows another individual usage of assigned special
7 license plate or placard, is in violation of this Act and guilty of a violation.

8 (e) A violation of Subsections (b), (c) or (d) of this Section shall be punishable by 9 a fine of not less than Three Hundred Dollars (\$300.00) and no more than Five Hundred 10 Dollars (\$500.00). All fines that are imposed hereunder by the court shall be deposited 11 into the Accessible Parking Fund maintained by the Guam Police Department pursuant 12 to §50111(c), Title 5, Guam Code Annotated. Additionally, a vehicle which is illegally 13 parked pursuant to this Subsection may be towed, and the owner of the vehicle shall be 14 liable for reasonable towing expenses which shall constitute a lien against the offending 15 vehicle. When a citation issued in violation of Subsections (b), (c), or (d) of this Section 16 is contested, and a hearing date is set, the scheduling of the hearing shall not be 17 conditioned on the posting of any monetary amount.

18 (e) A violation of Subsections (b), (c), or (d) of this Section is punishable by a fine 19 no less than Three Hundred Dollars (\$300.00) and no more than Five Hundred Dollars 20 (\$500.00). A violation of Subsections (b)(1) or Subsection (c) of this Section or of 16 GCA 21 Chapter 3 Subsections 3401(d) by any individual(s) qualifying as a disabled person, as 22 defined within 16GCA § 7120.1(a)(2), may have citation(s) dismissed upon the 23 presentation of special license plate or removable windshield placard obtained 24 pursuant to 7120.1 before the Court. The Courts may, at its discretion and by direction, 25 create a methodology and system that authorizes the administrative support services of 26 the Courts to certify the presentation of a placard by a person with a disability for the

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- purposes of dismissal in order to forgo the need of a personal court appearance, and
   that such methodology and system strongly consider the potential for abuse.
- All fines imposed hereunder by the court shall be deposited into the Accessible
  Parking Fund, maintained by the Guam Police Department pursuant to Title 5 GCA §
  50111(c). Additionally, any vehicle(s) illegally parked pursuant to this Subsection, may
  be towed; and the owner of such vehicle(s) will be liable for reasonable towing
  expenses, which shall constitute a lien against the offending vehicle.
  (m) When issuing a special license plate, removable windshield placard, Guam
- 9 Driver License, a Guam Motorcycle License, or a vehicle registration, The Department
- 10 of Revenue and Taxation shall distribute literature detailing the appropriate use of a
- 11 <u>special license plate, removable windshield placard, or a temporary-removable placard,</u>
- 12 covering 16 GCA Ch. 3 § 3401.1(a), 3401.1(b), 3401.1(c), 3401.1(d), 3401.1(e), and 3401(d).
- 13 The aforementioned informative literature shall be produced with funds from the
- 14 Accessible Parking Fund, maintained by the Guam Police Department, within sixty (60)
- 15 days upon the passage of this provision into law."

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16 Section 3. Effective Date. This Act shall take effect upon enactment into law."



#### COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT & SENIOR CITIZENS *I Mina'Trenta na Liheslaturan Guåhan* SENATOR ADOLPHO B. PALACIOS, SR., CHAIRMAN

THURSDAY, NOVEMBER 18, 2010

## Bill No. 486-30 (COR)

An act to repeal and reenact Sub Section 3401(D) and to repeal and reenact Sub Items (A)(1)(2)(3)(C)(D)(E) and Sub Items (B)(1)(2) and (M) to Sub Section 3401.1 of Article 4, Chapter 3, Title 16, Guam Code Annotated relative to accessible parking in Guam. - by Senator Judith P. Guthertz, DPA.

NAME			Oppose?		Oral	Contact
NAME	AGENCY/DEPT./SELF		1	lestimony *	Testimony 🗸	Number
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Bill No. 486-30 (COR) Page \_\_\_\_\_ of \_\_\_\_\_

Honorable Adolpho B. Palacios, Sr. Senator, 30<sup>th</sup> Guam Legislature Committee on Public Safety, Law Enforcement, and Senior Citizens Guam Legislature Complex Agana, Guam 96910

November 12, 2010

Hafa Adai Honorable Adolpho B. Palacios, Sr. 🗸

Thank you for providing the opportunity to present testimony on Bill 486(COR), "AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND SUB ITEMS (A)(1)(2)(3)(C)(D)(E); AND ADD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1., OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM.".

First, I would like to recognize the Volunteer Police Officers, Police Officers, the concerns expressed by Traffic Court Judges, Individuals with disabilities, and even prior legislative dialogue here in this room, all contributing officially and unofficially to improve Accessible Parking in Guam for persons with disabilities and individuals who are blind.

Also, I like to thank Senator Judith P. Guthertz for her commitment and patients in bringing this Bill to this stage. But most especially, I like to thank you Senator Adolpho B. Palacios, Sr., for advocating for people with disabilities by your mere support and efforts in the past to help improve accessible parking and evidently, your continued support by the fact that we are here before this esteemed committee.

I Support Bill 486 for a number of reasons. First and foremost, Bill 486 when passed into law will improve the lives of individuals with disabilities, promotes respect within the community, clearly defines intended usage of accessible parking spaces and access aisles, and promotes harmony within our community.

Bill 486 will clearly delineate the usages for the parking spaces specified by the Americans with Disability Act for the purpose of accessible parking for persons with disabilities and individuals who are blind. <u>The proposed</u>

amendments makes clear in Sub Sections b(2) that "Any person: ... blocking access to aisle(s) adjacent to accessible parking space(s) on public or private property made available for public use is guilty of a violation.".

Currently individuals with special license plates or placards may park in the access aisles because there is no provision prohibiting them; as a result, Traffic Court Judges have dismissed numerous citations. It appears that this oversight may have been a defect in statutory construction.

To put a face to this, In September, I when to the Micronesian Mall and parked in an accessible parking space adjacent to an access aisle, when into the mall and upon my return to my car, discovered a vehicle with a placard parked in the access aisle, the same access aisle I used earlier to unload my wheelchair from, but now blocked. I waited for quite awhile and finally called the Police. A Police Officer arrived; we both waited and waited until he asked if he could back my car out from the parking space for me to have access to my car. This ordeal took almost three hours. As a Volunteer Police Officer, I issued the vehicle a citation knowing that the courts will dismiss it. I knew that the only effect a citation will do is send a weak message.

Like the current language on Sub Section 3401.1, Bill 486 provides qualified individuals who forget to display their placards or special license plates a process for the Courts to administratively adjudicate such cases without having to appear before a Court. It also goes further by identifying other sections in the Accessible Parking Act where a qualified person may fail to display placard or license plate like Subsection (b)(1) and (c) of Section 3401.1 or of 16 GCA Chapter 3 Subsection 3401(d).

It does not stop there, Bill 486 requires the Courts, when establishing administrative procedures to administratively adjudicate cases where qualified individuals fail to display placard or license plate, and to establish methods **and systems to strongly consider the potential for abuse**.

A large number of citations like for example, "junior using Grandpa's placard", have been issued, but when a vehicle is parked unattended, it is almost impossible to make a determination. Hopefully, the Courts, with their immense expertise will be able to put in place a system that can filter out such deceptions.

Having Subsection (b)(1) and (c) or Subsection 3401(d) included in Subsection (e) which states "... a violation of Sub sections (b)(1) or Subsection (c) of this Section or of 16 GCA Chapter 3 Subsection 3401(d) by an individual(s) qualifying as a disabled person, defined within 16 GCA Subsection 7120.1(a)(2), **may** have citation(s) dismissed upon presentation of special license plate or removable windshield placard...", allows Judges an option to have citations dismissed as opposed to current language that makes it automatic. The Courts should be allowed to make a determination whether there is abuse and if there is evidence that there is, the Court should have the flexibility to adjudicate such cases before a Court.

Language in Subsection 3401.1, of Article 4, Chapter 3, Title 16, GCA is not easy reading, and I believe this is partly the reason Police Volunteers, Judges, and others have struggled and overlooked critical issues such as that discussed in Subsection (b). Bill 486 offers some grammatical improvements and also offers more precision like that in Subsection (d) "Penalty. Any person with a disability,..., and *who allows another individual to use vehicle* with a special license plate or placard...", is amended to read, "Penalty. Any person with a disability,..., and who allows another individual to use assigned special license plate or placard...". The issue here really has nothing to do with the vehicle but the special license plate or placard. So here and there, language has been simplified, without changing its context.

One of the most contentious sections of the Accessible Parking Act is Subsection (c) "Any person parking in a designated accessible parking space(s) ....and using a vehicle with a special license plate, removable windshield placard, or a temporary-removable placard ....is guilty of a violation; unless such person is transporting an individual who is embarking or disembarking from the vehicle to which such license plate or placard has been registered to pursuant to 16GCA ss 7120.1(a)(2)".

In a forum in this very room it was stated that the Legislature's position is that an individual with a disability being transported has the benefit to travel from home to destination, and back without having to embark or disembark from the vehicle. It basically suggest that by having an Accessible Parking placard or special license plate, an individual with a disability has Title to Accessible Parking spaces whether he or she decides to utilize it to embark or disembark or neither, or occupy the space for whatever reason he or she deems fit as long it is in the confines of the vehicle. I interviewed a couple of professionals in the area of disabilities and individuals with disabilities themselves and could not come up with a reasonable reason why a person with a disability should have such an entitlement to such a space, specifically when a person occupies the parking space as opposed to utilizes the space for getting into or out of a vehicle. I will not venture to guess the reasons for such entitlement for I suspect I will find a counter argument.

But here are some examples why accessible parking spaces should only be used when embarking or disembarking from a vehicle, it denies others with disabilities who wishes to "utilize" a parking space especially when there is usually a limited number, it discriminates against those that are not disabled since they themselves need parking, it makes it cloudy for law enforcement, that perhaps, it could be used to transport others rather than the business of the individual the accessible parking space is for, or that the real purpose is for the convenience of the driver, the "transporter" and not the person with disability. These are only a few examples why accessible parking spaces should be use for embarking or disembarking from a vehicle.

One of the most noble acts I have seen people with disabilities do, and without sounding conceded, including myself, is when we are not planning on embarking or disembarking from our vehicle, we park somewhere else so that those needing the space in the true sense of the word, could utilize it. There are many who practice this act of courtesy here on Guam because it is obvious and it is the right thing to do.

Ultimately, Bill 486 prohibits me from using my placard as an entitlement to free parking without having to embark or disembark from a vehicle. It requires me to **utilize it as opposed to occupy it**!

On Guam, one of the most famous statements made is "education first". As a former education director, I believe education is first. At least it should be. Being educated can save you a whole lot of money. On the other hand, ignorance can cost you hundreds of dollars, if not your life. One feature offered by Bill 486 that I support is the addition of Subsection (m) which reads "When issuing a special license plate, removable windshield placard, Guam Drivers License, A Guam Motorcycle License, or a vehicle registration, The Department of Revenue and Taxation shall distribute literature detailing the appropriate use of a special license plate, removable windshield placard, or a temporary removable placard covering 16 GCA Ch. 3 ss 3401.1(a), 3401.1(b), 3401.1(c), 3401(d), 3401.1(e), and 3401(d).". Funding for the production of such literature will come from the Accessible Parking Fund, maintained by the Guam Police Department.

We have witnessed that when people are informed, they tend to make the right decisions. Educating the people of Guam on this issue will help them from making costly errors and in the context of this legislation, that which could range between \$300 and \$500. More importantly, it provides the fertilizer for adults to teach their children the right thing to do, and as they mature, they can pass down caring, courteous, law abiding values to their children. Hopefully one day, Guam will be famous for how we respect one another.

Let me close, for I know I have taken up much of your time already. I ask each one of you to please Pass Bill 486. I am a living testament to how the current language is hurting me and others with similar challenges. Thank you again for the opportunity to speak here today.

/s/Roland L.G. Taimanglo PO Box 23822 GMF Barrigada Guam 96921 r lionwar@hotmail.com November 16, 2010

Ginger S. Porter, M.Ed. Consumer Leadership & Systems Change Initiative Area Coordinator Guam Center for Excellence in Developmental Disabilities Education, Research, and Service University of Guam, UOG Station Mangilao, Guam 96923

Senator A.B. Palacios, Chairman Committee on Public Safety, Law Enforcement and Senior Citizens 30<sup>th</sup> Guam Legislature Hagåtña, Guam

Hafa Adai Senator Palacios and other members of the Committee,

As a member of the professional staff of the Center for Developmental Disabilities Education, Research, and Service, whose role it is to coordinate the Leadership Development and Systems Change initiatives for individuals with disabilities, I commend Mr. Roland Taimanglo for his efforts to improve Guam's Accessible Parking law. Mr. Taimainglo brought forth his proposed amendment to the Accessible Parking Act for discussion and input from a group of selfadvocates with various disabilities, who met at the Guam System for Assistive Technology on September 16, 2010.

Bill 486, so rightly addresses the shortcomings of our present legislation and provides reasonable, corrective measures to ensure that eligible individuals can freely and without encumbrance, utilize accessible and van-accessible parking stalls. The primary changes, which follow, improve the right to access public areas as guaranteed by the Americans with Disabilities Act and its amendment.

1. New language incorporates a clear definition that the marked access area adjacent to accessible parking space(s) **is not to be utilized by any vehicle**, including those bearing accessible placards or plates. For equal access, individuals must be guaranteed access space when using personal assistants or mobility devices in order to either embark or disembark their vehicle.

2. New language also provides the courts with discretionary judgment regarding absence of a special license plate or removable placard. This flexibility enables the courts to make a determination on a case-by-case basis whether the citation and cumulative citations reflect abusive use of the special licensing.

3. Bill 486 limits the use of accessible parking spaces to those eligible individuals or those transporting eligible individuals who actively use the space, either by embarking or disembarking the vehicle. This limitation improves equal access to spaces, which are limited in number and are available on a first come, first served basis to eligible vehicles. It specifically addresses eligible usage based on functionality.

For instance, if an eligible individual is transported by a driver, who is otherwise ineligible, and the driver exits the vehicle to run a quick errand for the eligible passenger, who subsequently remains in the vehicle, the said driver has no right to access the space because the access was not used by an eligible person. The accessible parking space, therefore, remains available for an eligible individual who requires the space.

Discussion by individuals with disabilities themselves revealed no reasonable argument why a person with a disability should have an entitlement to such a space, specifically when a person merely <u>occupies</u> the parking space, as opposed to <u>utilizing</u> the parking space.

4. Most importantly, Bill 486 ensures that a public education effort is made to provide the Guam community with information regarding the appropriate use of a special license plate and/or placard. It also identifies funding for this effort. Although the American's with Disabilities Act is twenty years old, we still find that many of our citizens must be reminded of the protection of the civil rights of individuals with disabilities for equal access.

Based on my review of Bill 486 and the discussions I have had with individuals with disabilities, I find the proposed legislation an improvement in guaranteeing access for individuals with disabilities and encourage your favorable review and support of Bill 486

Most respectfully,

Ginger S. Porter, M. Ed.

#### TESTIMONY BEFORE THE COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT, AND SENIOR CITIZENS 30<sup>th</sup> GUAM LEGISLATURE THURSDAY, NOVEMBER 18, 2010 LEGISLATIVE SESSION ROOM

Good Morning, Mr. Chairman and Members of the Committee------

My name is Manuel Quitugua Cruz. I am the Executive Director of the Guam Developmental Disabilities Council. I come before you and your Committee to testify in support of Bill No. 486-30 (COR) – an Act to repeal and re-enact Sub Section 3401 (D) and to repeal and re-enact Sub Items (a)(1)(2)(3)(C)(D)(E) and add Sub Items (B)(1)(2) and (M) to Sub Section 3401.1 of Article 4, Chapter 3, Title 16, Guam Code Annotated relative to Accessible Parking in Guam.

One of the mandates of the Guam Developmental Disabilities Council (GDDC) is to advocate for system change, public policy, and best practices that promote the full inclusion and integration of individuals with developmental disabilities. We believe that accessible parking is the cornerstone of accessibility for individuals with disabilities. However, while accessibility has expanded because of accessible parking, new problems have arisen due to the abuse of accessible parking privileges. Three (3) types of accessible parking violations exist:

- 1. Parking in a space without an appropriate permit.
- 2. Parking with an appropriate permit, nut the individual does not have a mobility impairment.
- 3. The fraudulent creation of a permit in order to park illegally.

It is our understanding that the intent of Bill 486-30 is to address these violations and to offer policy solutions. In this light, the Council wants to offer the following recommendations for the Committee to consider:

- 1. Require more frequent renewal of accessible parking permits.
- 2. Implement technical counter-measures to deter fraud and abuse.
- 3. Take steps to increase local enforcement of accessible parking violations by using volunteers.
- 4. Require vertical signs displaying a message about the consequences of violations.
- 5. Place stricter requirements on the authorization for disability certification in the permit application process by the Department of Revenue & Taxation.

On behalf of the Guam DD Council, I want to thank you for the opportunity to testify before your Committee. Si Yu'os Ma'ase.

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#### Bureau of Budget & Management Research Fiscal Note of Bill No. 486-30

AN ACT TO REPEAL AND REENACT SUB SECTION 3491(D) AND TO REPEAL AND REENACT SUB ITEMS (A)(1)(2)(3)(C)(D)(E) AND ADD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1. OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM.

Department/Agency Appropriation Information			
Dept./Agency Affected: Department of Revenue & Taxation	Dept./Agency Head: Artemio B. Ilagan		
Department's General Fund (GF) appropriation(s) to date:		9,318,618	
Department's Other Fund (Specify) appropriation(s) to date: \$826,5	749 (TCEF) / \$1,576,609 (BRSF)	2,403,358	
Total Department/Agency Appropriation(s) to date:		\$11,721,976	

Fund Source Information of Proposed Appropriation				
	General Fund:	(Specify Special Fund):	Total:	
FY 2010 Unreserved Fund Balance <sup>1</sup>		<b>S</b> 0	50	
FY 2011 Adopted Revenues	\$535,231,228	50	\$535,231,228	
FY 2011 Appre. (P.L. 30-196)	(\$538,812,874)	<b>S</b> 0	(\$\$38,812,874)	
Sub-total:	(\$3,581,646)	\$0	(\$3,581,646)	
Less appropriation in Bill	50	\$0	\$0	
Total:	(\$3,581,646)	. S0	(\$3,581,646)	

		Estin	nated Fiscal Impact	of Bill 👘 🖓	2 e	
	One Full Fiscal Year	For Remainder of FY 2011 (if applicable)	FY 2012	FY 2013	FY 2014	FY 2015
General Fund	\$0	\$0	50	S0	<b>\$</b> 0	\$4
(Specify Special Fund)	<b>S</b> 0	50	50	SO	<b>S</b> 0	sa
Tetal	\$0	sa	50	. S0	50	\$(

li Yes, see attacament			
2. Is amount appropriated adequate to fund the intent of the appropriation?	/x/ N/A	/ / Yes	/ / No
If no, what is the additional amount required? S	/x/ N/A		
3. Does the Bill establish a new program/agency?		/ / Yes	/x/ No
If yes, will the program duplicate existing programs/agencies?	// N/A	/ / Yes	/x/ No
Is there a federal mandate to establish the program/agency?		/ / Yes	/x/ No
4. Will the enactment of this Bill require new physical facilities?		/ / Yes	/x/ No
5. Was Fiscal Note coordinated with the affected dept/sgency? If no, indicate a	reason:	/x/ Yes	/ / No

/x / Requested agency comments not received by due date

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v	Analyst; Date: ////	//> Director		Date: NOV 1 & LOIO	٦
1	Michael M. Allague, B&M Analyst	B	ertha M. Duenas, Direct	or	1

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n Footnotes: The Bill has a potential for additional funding impact, however in its present form that impact cannot be determined at this

time.

i / Other:

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COMMITTEE ON RULES *I Mina'Trenta na Liheslaturan Guåhan* • 30th Guam Legislature 155 Hesler Place, Hagatña, Guam 96910 • tel: (671)472-7679 • fax: (671)472-3547 • roryforguam@gmail.com

SENATOR RORY J.				2019 NOV - 1
RESPICIO	November	2010		
CHAIRPERSON				NOV NOV
	MEMORA	DUM		1
Senator				
Judith P. Guthertz	То:	Pat Santos		PH
Vice	10:			
CHAIRPERSON		Clerk of the Legislature		w upm
MAXOD				u 4pm
MAJORITY		Attorney Therese M. Te	rlaje	
MEMBERS:		Legislative Legal Counsel		
Judith T. Won Pat				
Judith 1. Woh Pat	<b>F</b>	Constan Roma I. Donaisia		
JPEARER	From:	Senator Rory J. Respicio		
Benjamin J. F. Cruz Vice Speaker		Chairperson, Committee or	n Rules	
	Subject:	Referral of Bill No. 486-	30 (COR)	
Tina Rose Muña Barnes				
LEGISLATIVE SECRETARY	As Chairne	on of the Committee on Ri	ules I am forwarding n	ny referral of
Thomas C. Ada	Bill No. 486		uico, i uni forwarang n	ny releftar of
Senator	Dill INO. 400	U(COK).		
JENATOR				
Frank B. Aguon, Jr.	Please ensi	e that the subject bill i	is referred, in my na	ime, to the
Senator	respective c	mmittee, as shown on the	attachment. I also requ	uest that the
	same be fo	warded to all Senators of	of I Mina' Trenta Na	Liheslaturan
Adolpho B. Palacios, Sr.	Guåhan.			2
Senator	Guunun.			
	0.11			
Vicente C. Pangelinan	Should you	have any questions, pleas	se contact Stephanie N	Mendiola or
Senator	Elaine V. Ta	lle at 472-7679.		
MINODETY				
MINORITY	Si Yu'os Ma	ae'l		
MEMBERS:	01 1 4 00 1014	<i>r</i> .		
Frank F. Blas, Jr.				
Senator				
UENTOR				

(1) Attachment

James V. Espaldon Senator

### I Mina'Trenta Na Liheslaturan Guåhan Bill Log Sheet Page 1 of 1

Bill No.	Sponsor(s)	Title	Date Introduced	Date Referred	120 Day Deadline	Committee Referred	Public Hearing Date	Date Committee Report Filed	Status (Date) Passed? Failed? Vetoed? Overridden? Public Law?
B486-30 (COR)	J. P. Guthertz, DPA	AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEMS (A)(1)(2)(3)(C)(D)(E) AND ADD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1. OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM.	10/29/10 1:43 p.m.	11/01/10		Committee on Public Safety, Law Enforcement, and Senior Citizens			

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Thirtieth **Guam Legislature** 

Committee on Public Safety, Low Enforcement & Senior Citizens Members:

TO:

Senator Adolpho B. Palacios, Sr. Chairman

Senator Ray Tenorio Vice Chairman

Speaker Judith T. Won Pat Member

Senator Thomas C. Ada Member

Senator Frank B. Aguon, Jr. Member

Senator Edward J.B. Calvo Member

Senator James V. Espaldon Member

**Other Committee** Chairmanship/Membership:

- Chairman, Committee on Labor, the Public Structure, Public Libraries & Technology
- Vice Chairman, Committee on Economic Development, Health and Human Services, & Judiciary
- Vice Chairman, Committee on Utilities, Transportation, Public Works, & Veterans Affairs
- Member, Committee on Rules
- Member, Committee on Education

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### COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT & SENIOR CITIZENS

I Mina'Trenta na Liheslaturan Guåhan

### SENATOR ADOLPHO B. PALACIOS, SR.

Chairman

November 9, 2010 MEMORANDUM All Senators FROM: Chairman, Committee on Public Safety, Law Enforcement & Senior Citizens and Committee on Labor, the Public Structure, Public Libraries & Technology SUBJECT: FIRST Notice of Public Hearing scheduled for Thursday, November 18, 2010. The Committee on Public Safety, Law Enforcement, and Senior Citizens and the Committee on Labor, the Public Structure, Public Libraries & Technology have scheduled a joint public hearing starting at 9:00 am, Thursday, November 18, 2010, at I Liheslaturan Guåhan's Public Hearing Room in Hagåtña, on the following: Bill No. 478-30 (COR) - AN ACT TO FACILITATE THE EXPEDITIOUS ISSUANCE OF GENERAL OPERATORS DRIVERS LICENSES, THROUGH THE PROVISION OF OFF-DUTY ROAD EXAMINATIONS FOR LICENSE ENDORSEMENT "A" CLASS LICENSES, BY AMENDING SUBSECTION (uu) OF §1102 OF CHAPTER 1, TITLE 16, GUAM CODE ANNOTATED. - by Senator Frank B. Aguon, Jr. Bill No. 486-30 (COR) - AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEMS (A)(1)(2)(3)(C)(D)(E) AND ADD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1 OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM. - by Senator Judith P. Guthertz, DPA. Bill No. 487-30 (COR) - AN ACT RELATIVE TO EQUITABLY IMPLEMENTING THE CERTIFICATION PAY DIFFERENTIAL SALARY ADJUSTMENTS FOR LICENSED PRACTICAL NURSES OF THE GOVERNMENT OF GUAM AS MANDATED BY LAW, BY AMENDING §6229.6 OF CHAPTER 6, TITLE 4, GUAM CODE ANNOTATED. - by Senator Frank B. Aguon, Jr. cc: Clerk of the Legislature Protocol Audio/MIS

The Committee requests that, if written testimonies are to be presented at the hearing, copies be submitted one day prior to the public hearing date, to the Office of Senator Adolpho B. Palacios, Sr., or via fax to 472-5022, or via email to the public hearing date, to the Office of Senator Adolpho B. Palacios, Sr., or via fax to 472-5022, or via email to SenABPalacios@gmail.com. Copies of the aforementioned Bill(s) may be obtained at I Lineslaturan Guåhan's website at www.guamlegislature.com. Individuals requiring special accommodations or services, please contact Julian Janssen or Pliscilla Cruz at 472-5047/5048. (D)

> Office/Mailing Address: 155 Hesler PL, Hagatña GU 96910 Telephone No. (671) 472-5047/5048 • Fax No. (671) 472-5022 • Email: SenABPalacios@gmail.com



Adolpho Palacios <senabpalacios@gmail.com>

## FIRST Notice of Public Hearing scheduled for November 18, 2010

1 message

### Adolpho Palacios <senabpalacios@gmail.com>

Tue, Nov 9, 2010 at 12:32 PM

To: speaker@judiwonpat.com, office@senatorada.org, senatortonyada@guamlegislature.org, "Senator Frank B. Aguon" <aguon4guam@gmail.com>, aguonmedia@gmail.com, Secretary Tina Rose Muna-Barnes <tinamunabarnes@gmail.com>, "Senator Frank F. Blas, Jr." <frank.blasjr@gmail.com>, "Senator Edward J. B. Calvo" <sencalvo@gmail.com>, "Sen. BJ Cruz" <senadotbjcruz@gmail.com>, senjim@ite.net, judiguthertz@gmail.com, "Senator Ben C. Pangelinan" <senbenp@guam.net>, "Majority Leader Rory J. Respicio" <roryforguam@gmail.com>, senatortelo@gmail.com, Senator Ray Tenorio <ray@raytenorio.com>, Pat Santos <psantos@guamlegislature.org>, fterlaje@guamlegislature.org, Rennae Perez <rennae@guamlegislature.org>, sgtarms@guamlegislature.org, yong@guamlegislature.org, Stephanie Mendiola <sem@guamlegislature.org>, louise\_atalig@yahoo.com, jamespcastro@gmail.com, cipo@guamlegislature.org, mark@judiwonpat.com, teddytaz\_222@yahoo.com, mike.lidia9@gmail.com, cyrus@senatorada.org, nsantos@senatorada.org, joyunpingco@gmail.com

### November 9, 2010

(Pursuant to §8107, Title 5 GCA – 5 days prior to hearing date)

### **JOINT PUBLIC HEARING NOTICE**

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Adolpho Palacios <senabpalacios@gmail.com>

## FIRST Notice of Public Hearing scheduled for November 18, 2010

1 message

### Adolpho Palacios <senabpalacios@gmail.com>

Tue, Nov 9, 2010 at 12:27 PM

To: mindy@kuam.com, jason@kuam.com, sabrina@kuam.com, malafunkshun@kuam.com, news@guampdn.com, Catriona Melyan <cmelyan@guampdn.com>, amier@mvguam.com, marvic@mvguam.com, admin@mvguam.com, jontalk@k57.com, kstonews@ite.net, news@spbguam.com, tina@marianasmedia.com

### November 9, 2010

(Pursuant to §8107, Title 5 GCA - 5 days prior to hearing date)

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### COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT & SENIOR CITIZENS

SENATOR ADOLPHO B. PALACIOS, SR. CHAIRMAN

### I Mina'Trenta na Liheslaturan Guåhan

### FACSIMILE TRANSMITTAL SHEET

DATE:	November 9, 2010

TO:	Pacific Daily News	477-3079 (Attention: Government Meetings)
	Marianas Variety	648-2007 (Attention: Community Page)
	Guam News Watch	478-6402
	KUAM/Isla 630	637-9865/9870
	Pacific News Center	477-0793
	Marianas Media	477-2240
	K-57/Power 98	477-3982
	Hit Radio 100	472-7663
	KStereo/KISH	477-6411
	Glimpses	649-8883

FROM: Office of Senator Adolpho B. Palacios, Sr.

- SUBJECT: FIRST Notice of Public Hearing scheduled for November 18, 2010
- PAGES: 1 (including this sheet)

November 9, 2010 (Pursuant to §8107, Title 5 GCA – 5 days prior to hearing date)

### **JOINT PUBLIC HEARING NOTICE**

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BROADCAST REPORT

# TIME : 01/06/2008 05:01 NAME : SEN. PALACIOS FAX : 671-472-5022 TEL : SER.# : G9N282826

PAGE(S)

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DATE	TIME	FAX ND./NAME	DURATION	PAGE(S)	RESULT	COMMENT
01/06 01/06 01/06 01/06 01/06 01/06 01/06 01/06 01/06 01/06	04:51 04:52 04:53 04:55 04:55 04:55 04:58 04:59 05:00 05:01	4773079 6482007 4786402 6379865 4770793 4772240 4773982 4727663 4776411 6498883	29 28 28 28 28 28 01:22 28 28 28 27 28 27 28	01 01 01 01 01 01 01 01 01 01	844444444444444444444444444444444444444	ECM ECM ECM ECM ECM ECM ECM ECM ECM ECM

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Thirtieth Guam Legislature

Committee on Public Safety, Law Enforcement & Senior Citizens Members:

Senator Adolpho B. Palacios, Sr. Chairman

Senator Ray Tenorio Vice Chairman

Speaker Judith T. Won Pat Member

Senator Thomas C. Ada Member

Senator Frank B. Aguon, Jr. Member

Senator Edward J.B. Calvo Member

Senator James V. Espaidon Member

Other Committee Chairmanship/Membership:

- Chairman, Committee on Labor, the Public Structure, Public Libraries & Technology
- Vice Chairman, Committee on Economic Development, Health and Human Services, & Judiciary
- Vice Chairman, Committee on Utilities, Transportation, Public Works, & Væterans Affairs
- Member, Committæe on Rules
- Member, Committee on Education

### COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT & SENIOR CITIZENS

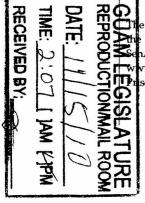
I Mina'Trenta na Liheslaturan Guåhan

### SENATOR ADOLPHO B. PALACIOS, SR.

Chairman

November 15, 2010 MEMORANDUM TO: All Senators FROM: Chairman, Committee on Public Safety, Law Enforcement & Senior/Citizens and Committee on Labor, the Public Structure, Public Libraries & Technology, SUBJECT: SECOND Notice of Public Hearing scheduled for Thursday, November 18, 2010. The Committee on Public Safety, Law Enforcement, and Senior Citizens and the Committee on Labor, the Public Structure, Public Libraries & Technology have scheduled a joint public hearing starting at 9:00 am, Thursday, November 18, 2010, at I Liheslaturan Guåhan's Public Hearing Room in Hagåtña, on the following: Bill No. 478-30 (COR) - AN ACT TO FACILITATE THE EXPEDITIOUS ISSUANCE OF . GENERAL OPERATORS DRIVERS LICENSES, THROUGH THE PROVISION OF OFF-DUTY ROAD EXAMINATIONS FOR LICENSE ENDORSEMENT "A" CLASS LICENSES, BY AMENDING SUBSECTION (uu) OF §1102 OF CHAPTER 1, TITLE 16, GUAM CODE ANNOTATED. - by Senator Frank B. Aguon, Jr. Bill No. 486-30 (COR) - AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEMS (A)(1)(2)(3)(C)(D)(E) AND ADD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1 OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM. - by Senator Judith P. Guthertz, DPA. Bill No. 487-30 (COR) - AN ACT RELATIVE TO EQUITABLY IMPLEMENTING THE CERTIFICATION PAY DIFFERENTIAL SALARY ADJUSTMENTS FOR LICENSED PRACTICAL NURSES OF THE GOVERNMENT OF GUAM AS MANDATED BY LAW, BY AMENDING §6229.6 OF CHAPTER 6, TITLE 4, GUAM CODE ANNOTATED. – by Senator Frank B. Aguon, Jr. cc: Clerk of the Legislature

Clerk of the Legislatur Protocol Audio/MIS



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Office/Mailing Address: 155 Hesler Pl., Hagatña GU 96910 Telephone No. (671) 472-5047/5048 • Fax No. (671) 472-5022 • Email: SenABPalacios@gmail.com



Adolpho Palacios <senabpalacios@gmail.com>

### Second Notice of Public Hearing scheduled for Nov. 18th

1 message

### Adolpho Palacios <senabpalacios@gmail.com>

Mon, Nov 15, 2010 at 10:45 AM

To: speaker@judiwonpat.com, office@senatorada.org, senatortonyada@guamlegislature.org, "Senator Frank B. Aguon" <aguon4guam@gmail.com>, aguonmedia@gmail.com, Secretary Tina Rose Muna-Barnes <tinamunabarnes@gmail.com>, "Senator Frank F. Blas, Jr." <frank.blasjr@gmail.com>, "Senator Edward J. B. Calvo" <sencalvo@gmail.com>, "Sen. BJ Cruz" <senadotbjcruz@gmail.com>, senjim@ite.net, judiguthertz@gmail.com, "Senator Ben C. Pangelinan" <senbenp@guam.net>, "Majority Leader Rory J. Respicio" <roryforguam@gmail.com>, senatortelo@gmail.com, Senator Ray Tenorio <ray@raytenorio.com>, lizama.frances@gmail.com, louise\_atalig@yahoo.com, cipo@guamlegislature.org, mark@judiwonpat.com, jessica@raytenorio.com, teddytaz\_222@yahoo.com, mike.lidia9@gmail.com, Stephanie Mendiola <sem@guamlegislature.org>, joyunpingco@gmail.com, jamespcastro@gmail.com, nsantos@senatorada.org, sgtarms@guamlegislature.org, Rennae Perez <rennae@guamlegislature.org>

### November 15, 2010

(Pursuant to §8107, Title 5 GCA – 48 hours prior to hearing date)

### **JOINT PUBLIC HEARING NOTICE**

The Committee on Public Safety, Law Enforcement, and Senior Citizens and the Committee on Labor, the Public Structure, Public Libraries & Technology have scheduled a joint public hearing starting at **9:00 am**, **Thursday**, **November 18**, **2010**, at *I Liheslaturan Guåhan's* Public Hearing Room in Hagåtña, on the following:

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Adolpho Palacios <senabpalacios@gmail.com>

### Second Notice of Public Hearing scheduled for Nov. 18th

1 message

### Adolpho Palacios <senabpalacios@gmail.com>

Mon, Nov 15, 2010 at 10:42 AM

To: mindy@kuam.com, jason@kuam.com, sabrina@kuam.com, malafunkshun@kuam.com, news@guampdn.com, Catriona Melyan <cmelyan@guampdn.com>, amier@mvguam.com, marvic@mvguam.com, admin@mvguam.com, jontalk@k57.com, kstonews@ite.net, news@spbguam.com, tina@marianasmedia.com, clynt@spbguam.com

### November 15, 2010

(Pursuant to §8107, Title 5 GCA – 48 hours prior to hearing date)

### JOINT PUBLIC HEARING NOTICE

The Committee on Public Safety, Law Enforcement, and Senior Citizens and the Committee on Labor, the Public Structure, Public Libraries & Technology have scheduled a joint public hearing starting at **9:00 am**, **Thursday, November 18, 2010**, at *I Liheslaturan Guåhan's* Public Hearing Room in Hagåtña, on the following:

• **Bill No. 478-30 (COR)** – AN ACT TO FACILITATE THE EXPEDITIOUS ISSUANCE OF GENERAL OPERATORS DRIVERS LICENSES, THROUGH THE PROVISION OF OFF-DUTY ROAD EXAMINATIONS FOR LICENSE ENDORSEMENT "A" CLASS LICENSES, BY AMENDING SUBSECTION (uu) OF §1102 OF CHAPTER 1, TITLE 16, GUAM CODE ANNOTATED. – by Senator Frank B. Aguon, Jr.

• **Bill No. 486-30 (COR)** – AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEMS (A)(1)(2)(3)(C)(D)(E) AND ADD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1 OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM. – by Senator Judith P. Guthertz, DPA.

• **Bill No. 487-30 (COR)** – AN ACT RELATIVE TO EQUITABLY IMPLEMENTING THE CERTIFICATION PAY DIFFERENTIAL SALARY ADJUSTMENTS FOR LICENSED PRACTICAL NURSES OF THE GOVERNMENT OF GUAM AS MANDATED BY LAW, BY AMENDING §6229.6 OF CHAPTER 6, TITLE 4, GUAM CODE ANNOTATED. – by Senator Frank B. Aguon, Jr.

The Committee requests that, if written testimonies are to be presented at the hearing, copies be submitted one day prior to the public hearing date, to the Office of Senator Adolpho B. Palacios, Sr., or via fax to 472-5022, or via email to <u>SenABPalacios@gmail.com</u>. Copies of the aforementioned Bill(s) may be obtained at *I Liheslaturan Guåhan's* website at <u>www.guamlegislature.com</u>. Individuals requiring special accommodations or services, please contact Julian Janssen or Priscilla Cruz at 472-5047/5048.



### COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT & SENIOR CITIZENS

SENATOR ADOLPHO B. PALACIOS, SR. CHAIRMAN

### I Mina'Trenta na Liheslaturan Guåhan

### FACSIMILE TRANSMITTAL SHEET

DATE:	November 9, 2010
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TO:	<b>Pacific Daily News</b>	477-3079 (Attention: Government Meetings)		
	Marianas Variety	648-2007 (Attention: Community Page)		
	<b>Guam News Watch</b>	478-6402		
	KUAM/Isla 630	637-9865/9870		
	<b>Pacific News Center</b>	477-0793		
	Marianas Media	477-2240		
	K-57/Power 98	477-3982		
	Hit Radio 100	472-7663		
	KStereo/KISH	477-6411		
	Glimpses	649-8883		

FROM: Office of Senator Adolpho B. Palacios, Sr.

- SUBJECT: SECOND Notice of Public Hearing scheduled for November 18, 2010
- PAGES: 1 (including this sheet)

November 15, 2010 (Pursuant to §8107, Title 5 GCA – 48 hours prior to hearing date)

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- Bill No. 478-30 (COR) AN ACT TO FACILITATE THE EXPEDITIOUS ISSUANCE OF GENERAL OPERATORS DRIVERS LICENSES, THROUGH THE PROVISION OF OFF-DUTY ROAD EXAMINATIONS FOR LICENSE ENDORSEMENT "A" CLASS LICENSES, BY AMENDING SUBSECTION (uu) OF §1102 OF CHAPTER 1, TITLE 16, GUAM CODE ANNOTATED. by Senator Frank B. Aguon, Jr.
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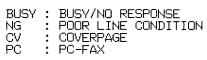
BROADCAST REPORT

TIME NAME	-	01/12/2008 02:55 SEN. PALACIOS
FAX TEL	:	671-472-5022
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PAGE(S)

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DATE	TIME	FAX NO./NAME	DURATION	PAGE(S)	RESULT	COMMENT
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Thirtieth Guam Legislature

Committee on Public Safety, Law Enforcement & Senior Citizens Members:

Senator Adolpho B. Palacios, Sr. Chairman

Senator Ray Tenorio Vice Chairman

Speaker Judith T. Won Pat Member

Senator Thomas C. Ada Member

Senator Frank B. Aguon, Jr. Member

Senator Edward J.B. Calvo Member

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 Chairman, Committee on Labor, the Public Structure, Public Libraries & Technology

 Vice Chairman, Committee on Economic Development, Heatth and Human Services, & Judiciary

 Vice Chairman, Committee on Utilities, Transportation, Public Works, & Veterans Affairs

 Member, Committee on Rules

 Member, Committee on Education

### COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT & SENIOR CITIZENS

I Mina'Trenta na Liheslaturan Guåhan

### SENATOR ADOLPHO B. PALACIOS, SR.

Chairman

November 15, 2010

Senator Judith P. Guthertz, DPA I Mina'Trenta na Liheslaturan Guåhan 155 Hesler Pl. Hagåtña, Guam 96910

Dear Senator Guthertz:

**Bill No. 486-30 (COR)** "AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEMS (A)(1)(2)(3)(C)(D)(E) AND ADD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1 OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM," was referred to the Committee on Public Safety, Law Enforcement and Senior Citizens on November 1, 2010. This Committee has scheduled a public hearing on **Thursday, November 18, 2010 starting at 9:00 am**, and among the items on the agenda is Bill No. 486-30 (COR).

This letter is to invite your constituents to provide written and/or oral testim ony on Bill No. 486-30 (COR). Thank you for your kind attention.

Sincerely,

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ADOLPHO B. PALACIOS, SR., MPA, BS/CJA 30th Guam Legislature

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COMMITTEE ON PUBLIC SAFETY, LAW ENFORCEMENT & SENIOR CITIZENS

> SENATOR ADOLPHO B. PALACIOS, SR. CHAIRMAN

I Mina'Trenta na Liheslaturan Guåhan

### JOINT PUBLIC HEARING

Thursday, November 18, 2010 – 9:00 am Public Hearing Room, I Liheslaturan Guåhan

### <u>A G E N D A</u>

- Bill No. 478-30 (COR) AN ACT TO FACILITATE THE EXPEDITIOUS ISSUANCE OF GENERAL OPERATORS DRIVERS LICENSES, THROUGH THE PROVISION OF OFF-DUTY ROAD EXAMINATIONS FOR LICENSE ENDORSEMENT "A" CLASS LICENSES, BY AMENDING SUBSECTION (uu) OF §1102 OF CHAPTER 1, TITLE 16, GUAM CODE ANNOTATED. – by Senator Frank B. Aguon, Jr.
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*I MINA'TRENTA NA LIHESLATURAN GUÅHAN* 2010 (SECOND) REGULAR SESSION

Bill No. 486-m (Lor) Introduced by:

-Judith P. Guthertz, DPA

AN ACT TO REPEAL AND REENACT SUB SECTION 3401(D) AND TO REPEAL AND REENACT SUB ITEMS (A)(1)(2)(3)(C)(D)(E) AND ADD SUB ITEMS (B)(1)(2) AND (M) TO SUB SECTION 3401.1. OF ARTICLE 4, CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED RELATIVE TO ACCESSIBLE PARKING IN GUAM.

### **1** BE IT ENACTED BY THE PEOPLE OF GUAM:

**Section 1.** Legislative Findings and Intent. *I Liheslaturan Guahan* finds that parking for individuals with disabilities is quite often a challenge especially when persons disembarking from vehicles utilize assistive devices such as wheelchairs and other related aids or individuals whose disability requires adequate clearance. There is a sentiment of inequity and disservice experienced by individuals with disabilities requiring the services of adequately identified and properly utilized assigned areas for parking and disembarking from vehicles.

9 There is also a challenge in the enforcement and adjudication processes relative 10 to ensuring that accessible and van-accessible parking stalls are utilized by persons who 11 require the additional parking considerations

12 It is the intent of *I Liheslaturan Guahan* to address issues such as the failure to 13 properly display an accessible access placard; persons who possess a valid placard not 14 disembarking from a vehicle; and persons improperly parking in van-accessible aisles 15 and to facilitate a broader understanding by the island community regarding the rights and needs of individuals with disabilities to freely and without encumbrance utilize
 accessible and van-accessible parking stalls.

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Section 2. "Sub Section 3401(d) of Article 4, Chapter 3, Title 16, Guam Code
Annotated and Sub Items 3401.1(a)(1)(2)(3)(c)(d)(e) are hereby repealed and reenacted
and sub items 3401.1(b)(1)(2) and (m) relative to accessible parking in Guam are hereby
added to read:

(d) No person shall park any vehicle in a designated accessible parking space for
persons with disabilities which is on public property or private property available for
public use, unless the vehicle displays a special license plate, a removable windshield
placard or a temporary removable windshield placard issued pursuant to § 7120.1 of
Title 16, Guam Code Annotated, except that the initial citation of a vehicle as a result of
a failure to display the special license plate, the removable windshield placard, or the

13 temporary removable windshield placard so issued pursuant to § 7120.1 of Title 16, 14 Guam Code Annotated, shall be dismissed upon presentation to the court of the plate or 15 the placard, by the person to whom the plate or placard was issued or upon 16 presentation of any competent documentary evidence that the vehicle so cited has a 17 current and valid plate or placard and such vehicle is not in violation of any other 18 provision of law.

(d) No person shall park any vehicle(s) within a designated, accessible parking
space for persons with disabilities on public or private property made available for
public use; unless the vehicle displays a special license plate, a removable windshield
placard, or a temporary-removal windshield placard issued pursuant to 16 GCA §
<u>7120.1.</u>
§ 3401.1. Accessible Parking for Persons With Disabilities

(a) Any person who commits, or attempts to commit a deception or fraud by one
 or more of the following methods is guilty of a misdemeanor:

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1	(1)-intentionally making a false statement of material fact to obtain or
2	assist an individual in obtaining a special license plate, removable windshield
3	placard, or temporary removable wind shield placard, issued pursuant to 16
4	GCA § 7120.1, including any statement made on the physician's or optometrist's
5	certification submitted for purposes of obtaining the license plate or placard;
6	(2) altering, modifying, or selling a removable special license plate,
7	removable windshield placard, or temporary removable windshield placard
8	issued pursuant to 16 GCA § 7120.1; or
9	(3) copying or forging a special license plate, removable windshield
10	placard, or temporary removable windshield placard issued pursuant to 16 GCA
11	§ 7120.1, or using any such copied or forged license plate or placard;
12	(a) Any person committing or attempting to commit an act of deception or fraud,
13	by one or more of the following methods, is guilty of a misdemeanor:
14	(1)The intentional providing of false information, including statements
15	made on or within a physician or optometrists' certification, submitted in order
16	to obtain or assist another individual in acquiring a special license plate,
17	removable windshield placard, or a temporary-removable windshield placard,
18	issued pursuant to 16 GCA §7120.1;
19	(2) the alteration, modification or sale of a special license plate, removable
20	windshield placard, or a temporary-removable windshield placard, issued
21	pursuant to 16 GCA § 7120.1; or
22	(3) the copying, forging, or use of a fraudulent special license plate,
23	removable windshield placard, or a temporary-removable windshield placard,
24	issued pursuant to 16 GCA § 7120.1;
25	(b) Any person:
26	(1) parking within a designated accessible parking space(s) without a
27	special license plate, removable windshield placard, or a temporary-windshield

<u>placard on public or private property made available for public use, is guilty of a</u> <u>violation; or</u>

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3 (2) blocking access to aisle(s) adjacent to accessible parking space(s) on
 4 public or private property made available for public use, is guilty of a violation.

5 (c) Any person who parks in a designated accessible parking space, or who 6 blocks access to aisles adjacent to an accessible parking space on public property or 7 private property available for public use, using a vehicle with a special license plate, 8 removable windshield placard, or temporary removal windshield placard obtained 9 pursuant to § 7120.1, Title 16, Guam Code Annotated, and who is not a qualified person 10 with a disability as defined in § 7120.1(a)(2), Title 16, Guam Code Annotated, is guilty of 11 a violation, unless such person is using the vehicle or placard in connection with the 12 transportation of a qualified person with a disability. For the purpose of this Subsection 13 (c), it shall not be a violation of this Subsection (c) that the qualified person with a 14 disability, as defined in § 7120.1(a)(2), Title 16, Guam Code Annotated, remains in the 15 vehicle so parked in an accessible parking space, while his or her companion leaves the 16 vehicle for the purpose of conducting business in behalf and for the benefit of the 17 qualified person with a disability. Furthermore, it shall not be a violation of Subsection 18 (c) that the driver remains in the vehicle waiting for the qualified person to return.

(c) Any person parking in a designated accessible parking space(s), on public or
private property made available for public use, who is not qualified as defined within
16 GCA §7120.1(a)(2) and using a vehicle with a special license plate, removable
windshield placard, or a temporary-removable placard obtained pursuant to 16 GCA §
7120.1, is guilty of a violation; unless such person is transporting an individual who is
embarking or disembarking from the vehicle to which such license plate or placard has
been registered pursuant to 16 GCA § 7120.1(a)(2).

26 (d) Penalty. Any qualified person with a disability who has applied for and
 27 received a special license plate, a removable windshield placard, or a temporary

removable windshield placard, and who permits another individual not a qualified
 person with a disability to use the vehicle with the special license plate or placard in
 violation of this Act is guilty of a violation.

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4 (d) Penalty. Any person with a disability, who has applied for and received a
5 special license plate, removable windshield placard, or a temporary-removable
6 windshield placard, and who allows another individual usage of assigned special
7 license plate or placard, is in violation of this Act and guilty of a violation.

8 (e) A violation of Subsections (b), (c) or (d) of this Section shall be punishable by 9 a fine of not less than Three Hundred Dollars (\$300.00) and no more than Five Hundred 10 Dollars (\$500.00). All fines that are imposed hereunder by the court shall be deposited 11 into the Accessible Parking Fund maintained by the Guam Police Department pursuant 12 to §50111(c), Title 5, Guam Code Annotated. Additionally, a vehicle which is illegally 13 parked pursuant to this Subsection may be towed, and the owner of the vehicle shall be 14 liable for reasonable towing expenses which shall constitute a lien against the offending 15 vehicle. When a citation issued in violation of Subsections (b), (c), or (d) of this Section 16 is contested, and a hearing date is set, the scheduling of the hearing shall not be 17 conditioned on the posting of any monetary amount.

18 (e) A violation of Subsections (b), (c), or (d) of this Section is punishable by a fine 19 no less than Three Hundred Dollars (\$300.00) and no more than Five Hundred Dollars 20 (\$500.00). A violation of Subsections (b)(1) or Subsection (c) of this Section or of 16 GCA 21 Chapter 3 Subsections 3401(d) by any individual(s) qualifying as a disabled person, as 22 defined within 16GCA § 7120.1(a)(2), may have citation(s) dismissed upon the 23 presentation of special license plate or removable windshield placard obtained 24 pursuant to 7120.1 before the Court. The Courts may, at its discretion and by direction, 25 create a methodology and system that authorizes the administrative support services of 26 the Courts to certify the presentation of a placard by a person with a disability for the purposes of dismissal in order to forgo the need of a personal court appearance, and
 that such methodology and system strongly consider the potential for abuse.

All fines imposed hereunder by the court shall be deposited into the Accessible
Parking Fund, maintained by the Guam Police Department pursuant to Title 5 GCA §
50111(c). Additionally, any vehicle(s) illegally parked pursuant to this Subsection, may
be towed; and the owner of such vehicle(s) will be liable for reasonable towing
expenses, which shall constitute a lien against the offending vehicle.
(m) When issuing a special license plate, removable windshield placard, Guam

9 Driver License, a Guam Motorcycle License, or a vehicle registration, The Department

10 of Revenue and Taxation shall distribute literature detailing the appropriate use of a

11 <u>special license plate, removable windshield placard, or a temporary-removable placard,</u>

12 covering 16 GCA Ch. 3 § 3401.1(a), 3401.1(b), 3401.1(c), 3401.1(d), 3401.1(e), and 3401(d).

13 The aforementioned informative literature shall be produced with funds from the

14 Accessible Parking Fund, maintained by the Guam Police Department, within sixty (60)

15 days upon the passage of this provision into law."

16 Section 3. Effective Date. This Act shall take effect upon enactment into law."